CITY OF HIALEAH, FLORIDA

Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2018

Taxable Special Obligation Revenue Bonds Series 2015A Special Obligation Refunding Revenue Bonds Series 2015B

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INTRODUCTION

The City issued its Taxable Special Obligation Revenue Bonds, Series 2015A, and its Special Obligation Refunding Revenue Bonds, Series 2015B (collectively, the "Series 2015 Bonds") on December 2, 2015. The City entered into a Continuing Disclosure Agreement with respect to the Series 2015 Bonds, dated December 2, 2015. In the Agreement, the City covenanted to provide audited financial statements; and annual reports of financial information and operating data; not later than the 270th day following the end of each Fiscal Year commencing with the Fiscal Year ending September 30, 2015, and material events notices and notices of failure to file to the MSRB through its EMMA portal.

The City submitted its Comprehensive Annual Financial Report to the MSRB on June 27, 2019.

With respect to the Series 2015 Bonds, the City hereby submits its Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2018, that was due on or before June 30, 2019.

The City is the obligor with respect to two issues of outstanding bonds issued by the Florida Municipal Loan Council ("FMLC"): Revenue Bonds, Series 2011D (City of Hialeah Series), issued in May, 2011 (the "2011D Bonds"), and Refunding and Improvement Revenue Bonds. Series 2012A (City of Hialeah Series), issued in November, 2012 (the "Series 2012A Bonds"). The City entered into Continuing Disclosure Agreements with respect to both issues of bonds among the underwriters of the bonds, FMLC, as the issuer of the bonds, and the City, as obligor. In the Agreements, the City covenanted to provide audited financial statements, annual reports of financial information and operating data, material events notices and notices of failure to file to FMLC, acting as dissemination agent, for submission to the MSRB through its EMMA portal. The City has provided to FMLC its Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2018, which has been submitted to the MSRB.

The City will provide, simultaneously with this annual report of financial information and operating data, a separate annual report of financial information and operating data with respect to the Series 2011D Bonds and the Series 2012A Bonds to FMLC, acting as dissemination agent, for submission to the MSRB.

THE SERIES 2015 BONDS

The Series 2015A Bonds were issued by the City on December 2, 2015, to provide funds to (i) finance a portion of the annual required contribution for Fiscal Year 2015 and Fiscal Year 2016 with respect to the contributory defined benefit retirement plan known as the Employees' Retirement System sponsored and administered by the City that covers substantially all employees of the City, and (ii) pay a portion of the costs associated with the issuance of the Series 2015A Bonds, including the municipal bond issuance premium.

The Series 2015B Bonds were issued by the City on December 2, 2015, to provide funds to (i) pay the outstanding amount of a loan pursuant to a loan agreement between the City and the Florida Municipal Loan Council ("FMLC"), dated February 1, 2005, and such funds were used by FMLC to refund all of that portion of the outstanding FMLC Revenue Bonds, Series 2005A, attributable to the City and for which the City was the obligor, and (ii) pay a portion of the costs associated with the issuance of the Series 2015B Bonds, including the municipal bond insurance premium.

The Series 2015 Bonds are special limited obligations of the City payable exclusively from the Pledged Revenues, defined in the Bond Ordinance as the Franchise Fee Revenues and any funds on deposit in any bank account created under the Bond Ordinance. To the extent that the Pledged Revenues are not adequate to pay the Bond Service Requirement, the City, in the Bond Ordinance, covenanted to budget, appropriate and deposit Non-Ad Valorem Revenues in an amount equal to such deficiency into the Sinking Fund for the applicable Fiscal Year.

The City entered into a Continuing Disclosure Agreement with the participating underwriters, dated as of December 2, 2015, with respect to the Series 2015 Bonds. In the Agreement, the City covenanted to provide audited financial statements, annual reports of financial information and operating data, annual actuarial valuation of the Employees' Retirement System, material events notices and notices of failure to file to the Municipal Securities Rulemaking Board ("MSRB") through the Board's EMMA portal.

The City also agreed in the Continuing Disclosure Agreement that, to the extent such information is not otherwise included as part of the annual report of financial information and operating data, updated information from that set forth in the official statement for the Series 2015 Bonds, dated November 20, 2015, under the caption "Security for the Series 2015 Bonds".

The City has submitted its audited Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2018 to the MSRB, through the FMLC, on June 27, 2019.

FRANCHISE FEE REVENUES AND PRO FORMA COVERAGE

The following is a record of the Franchise Fee Revenues collected by the City for the last five fiscal years and pro forma debt revenue coverage from such Franchise Fee Revenues as if the Series 2015 Bonds had been outstanding during that period.

<u>Fiscal Year</u>	 nchise Fee <u>Revenues</u>	 cimum Bond e Requirement	Pro Forma (2) Coverage
2014	\$ 10,627,308	\$ 3,939,977	2.70 X
2015	10,692,680	3,939,977	2.71 X
2016	10,352,230	3,939,977	2.63 X
2017	10,615,985	3,939,977	2.69 X
2018	10,397,532	3,939,977	2.64 X

⁽¹⁾ Source: City of Hialeah Finance Department, derived from Comprehensive Annual Financial Report for Fiscal Years 2014 through 2018 financial statements. Includes only those franchise fee revenues attributable to the Electric Franchise Ordinance and pledged to the Series 2015 Bonds.

⁽²⁾ Maximum Bond Service Requirement assumes that the Series 2015 Bonds were outstanding in Fiscal Years 2014 through 2018.

CITY OF HIALEAH, FLORIDA

HISTORICAL GENERAL FUND NON-AD VALOREM REVENUES

FISCAL YEAR ENDED SEPTEMBER 30, 2014 THROUGH 2018

	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
General Fund Non-Ad Valorem Taxes					
Utility Taxes - Electricity	\$13,440,089	\$13,489,474	\$13,763,988	\$14,139,043	\$14,377,296
Communications Services Taxes	6,163,911	5,892,013	5,591,472	5,456,504	5,376,872
Utility Taxes - Water & Sewer	2,426,059	2,441,664	2,269,952	2,221,260	2,678,945
Utility Taxes - Gas	457,339	425,431	462,159	528,918	450,702
Franchise Fees - Electricity (1)	10,627,308	10,692,680	9,810,974	9,527,424	9,308,971
Franchise Fees - Gas	331,182	289,552	211,639	279,799	327,585
Franchise Fees - Water & Sewer (2)	4,271,702	5,456,117	5,010,365	5,140,307	5,289,817
Franchise Fees - Bus Bench	140,590	146,546	149,547	144,119	175,976
Total General Fund Non-Ad Valorem Taxes	37,858,180	38,833,477	37,270,096	37,437,374	37,986,164
Charges for services (5)					1,865,566
Licenses and Permits					
Business Tax Licenses	4,492,486	4,281,144	5,734,067	6,091,636	6,649,024
Building Permits (3)	-	-	-	-	-
Planning and Zoning	360,718	411,945	886,763	852,188	965,471
Total Licenses and Permits	4,853,204	4,693,089	6,620,830	6,943,824	7,614,495
Intergovernmental Revenues					
Intergovernmental (5)	-	-	-	-	4,808,360
Half Cent Sales Tax	16,355,645	17,228,030	17,719,796	17,682,684	18,622,139
State Revenue Sharing	8,527,350	9,392,611	9,657,202	10,227,112	10,393,175
Other	211,322	318,462	310,194	290,707	
Total Intergovernmental Revenues	25,094,317	26,939,103	27,687,192	28,200,503	33,823,674
Other Revenues					
Fines and Forfeitures	1,328,469	1,396,354	1,529,267	1,327,759	2,223,699
Investment income	7,498	17,487	9,489	-	204,699
Government Grants and Other Revenues (4)	10,516,737	11,606,010	9,123,691	9,639,360	-
Other Revenues (5)					3,607,214
Total Government Grants and Other Revenues	11,852,704	13,019,851	10,662,447	10,967,119	6,035,612
Total General Fund Non-Ad Valorem Revenues	\$79,658,405	\$83,485,520	\$82,240,565	\$83,548,820	\$87,325,511

⁽¹⁾ Pledged Revenues securing the Series 2015 Bonds.

Source: City of Hialeah Finance Department, derived from Comprehensive Annual Financial Report for Fiscal Years 2014 through 2018 financial statements.

⁽²⁾ Pursuant to Ordinance No. 2013-82 as amended by Ordinance No. 2015-68, the City adopted a water and wastewater payment in lieu of franchise fee applicable to all sales of water and wastewater service by the City equal to between 7.5 percent and 10 percent of the bi-monthly rates, fees and charges (including base facility and consumption rates) from the sale of water and wastewater service to customers of the City's water and wastewater system. The City's water and wastewater utility is required to budget and transfer to the City's General Fund this payment in lieu of franchise fee on a monthly basis.

⁽³⁾ The Building Department was converted to a Special Revenue Fund in fiscal year 2012; consequently, in fiscal years 2013 through 2017 it is not reflected under the category of the General Fund, instead it is reflected under the category of Other Governmental Funds in the Comprehensive Annual Financial Reports for the respective years.

⁽⁴⁾ This category reflects charges for various services provided by the City to residents, property owners, other City departments, and grants received from other governments. Among these revenues are fees for parks and recreation, education and community services (including library fees), fees for police services (other than fines and forfeitures) and cost allocation fees charged to other special revenue, enterprise and general fund activities of the City incurred by the general fund in their support.

 $^{(5) \ \} New \ revenue \ categories \ were \ created \ as \ of \ September \ 30, 2018 \ for \ presentation \ purposes.$

The table above is only an indication of the relative amounts of Non-Ad Valorem Revenues of the City which may be available, if necessary, for the payment of principal of and interest on the Series 2015 Bonds and other general governmental expenditures. The ability of the City to appropriate Non-Ad Valorem Revenues in sufficient amounts to pay the principal of and the interest on the Series 2015 Bonds is subject to a variety of factors, including the City's satisfaction of funding requirements for obligations having an express lien on or pledge of such revenues and after satisfaction of funding requirements for essential governmental services of the City. No representation is being made by the City that any particular Non-Ad Valorem Revenues will be available in future years, or if available, will be budgeted to pay debt service on the Series 2015 Bonds.

Continued consistent receipt of Non-Ad Valorem Revenues is dependent upon a variety of factors, including annexation and/or de-annexation policies by the City or greater growth in the unincorporated areas of the County as compared to the City which could have an adverse effect on Non-Ad Valorem Revenues. The amounts and availability of any of the Non-Ad Valorem Revenues to the City are also subject to change, including reduction or elimination by change of State law or changes in the facts or circumstances according to which certain of the Non-Ad Valorem Revenues are allocated. In addition, the amount of certain of the Non-Ad Valorem Revenues collected by the City is directly related to the general economy of the City. Accordingly, adverse economic conditions could have a material adverse effect on the amount of Non-Ad Valorem Revenues or covenant to budget and appropriate legally available Non-Ad Valorem Revenues of the City to future obligations that it issues. In the case of a specific pledge, such Non-Ad Valorem Revenues would be required to be applied to such obligations prior to paying the principal of and interest on the Series 2015 Bonds.

Selected Information Regarding the City's General Fund

The following table reflects historical financial information for the City's General Fund (the City's main operating fund) for the past five Fiscal Years (2014 through 2018), as audited by an independent certified public accountant.

CITY OF HIALEAH, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GENERAL FUND

FISCAL YEAR ENDED SEPTEMBER 30, 2014 THROUGH 2018

Revenues:		<u>2014</u>		<u>2015</u>		<u>2016</u>	<u>2017</u>	<u>2018</u>
Ad valorem taxes	\$	41,424,199	\$	43,735,370	\$	47,012,819	\$51,435,680	\$ 57,462,494
Charges for services (5)	Ψ		Ψ	-	Ψ		-	1,865,566
Communication services tax		6,163,911		5,892,013		5,591,472	5,456,504	5,376,872
Fines and forfeitures		1,328,469		1,396,354		1,529,267	1,327,759	2,223,699
Franchise fees (1) (2)		15,370,782		16,584,895		15,182,525	15,091,649	15,102,349
Intergovernmental (5)		-		-		-	-	28,446,802
Investment income		7,498		17,487		9,489	_	204,699
Licenses and permits (3)		4,853,204		4,693,089		6,620,830	6,943,824	7,614,495
Other revenues (5)		-		-		-	-	3,607,214
State and local shared revenues (5)		25,094,317		26,939,103		27,687,192	28,200,503	-
Government grants and other revenues (5)		10,516,737		11,606,010		9,664,947	9,639,360	_
Utility taxes		16,323,487		16,356,569		16,496,099	16,889,221	22,883,815
Total revenues		121,082,604	_	127,220,890		129,794,640	134,984,500	144,788,005
Expenditures:								
Current:								
General government		26,520,903		5,055,587		4,648,426	4,504,305	4,181,192
Police		39,772,491		51,375,766		49,833,506	49,037,521	53,289,663
Fire		30,648,389		36,511,575		39,847,423	41,585,861	43,062,086
911 communications		3,432,867		3,692,776		3,894,582	4,391,285	3,880,184
Streets		-		-		-	-	95
City Clerk's office		992,671		1,071,420		1,233,250	962,794	1,386,980
Office of Management and Budget		461,476		560,939		388,095	402,949	419,851
Office of the Mayor		557,105		699,883		646,944	588,766	593,914
Communications and special events		221,436		304,392		387,083	523,637	699,089
Milander center		-		-		-	-	1,014,757
Employee retirement		632,686		604,903		596,528	834,417	591,734
Library		1,241,652		1,495,749		1,560,224	1,379,576	1,572,147
Code compliance		447,571		658,107		644,566	642,804	691,122
Finance		1,032,730		1,352,174		1,417,428	1,486,450	1,673,282
Business tax division		429,010		589,707		807,971	951,992	1,058,538
Information technology		1,532,664		1,615,686		1,871,939	1,845,314	1,944,261
Fleet maintenance		2,286,994		3,321,279		3,060,804	3,117,172	3,426,246
Construction and maintenance		2,034,254		2,909,965		3,053,215	2,981,198	2,836,215
Parks and recreation		8,442,246		9,712,104		10,015,340	10,368,912	9,958,094
Planning and zoning		528,781		695,584		716,244	657,440	613,696
Education and community services		2,451,185		2,589,164		2,851,902	2,802,476	1,781,983
Law		1,231,716		1,291,022		1,311,626	1,150,714	1,238,551
Risk management		847,325		428,350		322,813	318,996	414,915
Human resources		731,129		700,530		763,201	735,666	948,150
Debt service: Principal		152 202		440.752		10 600 452	201 400	
Interest		153,393		442,753		18,689,453	281,400	-
Debt issuance costs		60,311		18,440		836,842	-	-
Capital outlay		958,573		633,069		803,412	- 886,608	2,809,833
Total expenditures		127,649,558		128,330,924		150,202,817	132,438,253	140,086,578
(Deficiency) of revenues over expenditures								
before other financing sources (uses)	_	(6,566,954)	_	(1,110,034)	_	(20,408,177)	2,546,247	4,701,427
Other financing sources (uses):								
Proceeds from disposal of capital assets		4,076,089		55,529		69,910	77,140	165,426
Issuance of debt		-		-		44,190,612	-	3,517,760
Transfers in		15,033,705		-		-	-	-
Transfers out		(4,747,653)		(2,147,066)		(776,762)	(611,165)	(1,228,309)
Total other financing sources (uses)		14,362,141		(2,091,537)		43,483,760	(534,025)	2,454,877
Net change in fund balances		7,795,187		(3,201,571)		23,075,583	2,012,222	7,156,304
Fund balances - beginning (4)		9,770,362		17,565,549		14,363,978	37,439,569	39,451,791
Fund balances - ending	\$	17,565,549	\$	14,363,978	\$	37,439,561	\$39,451,791	\$46,608,095

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GENERAL FUND, CONTINUED

- (1) Only the portion of the franchise fees associated with the Electric Franchise Ordinance are pledged as security to the Series 2015 Bonds.
- (2) Pursuant to Ordinance No. 2013-82 as amended by Ordinance No. 2015-68, the City adopted a water and wastewater payment in lieu of franchise fee applicable to all sales of water and wastewater service by the City equal to between 7.5 percent and 10 percent of the bi-monthly rates, fees and charges (including base facility and consumption rates) from the sale of water and wastewater service to customers of the City's water and wastewater system. The City's water and wastewater utility is required to budget and transfer to the City's General Fund this payment in lieu of franchise fee on a monthly basis.
- (3) The Building Department was converted to a Special Revenue Fund in fiscal year 2012; consequently, in fiscal years 2012 though 2016 it is not reflected under the category of the General Fund, instead it is reflected under the category of Other Governmental Funds in the Comprehensive Annual Financial Reports for the respective years.
- (4) In fiscal year 2014 it was determined that the October 1, 2013 beginning net position and liabilities for the government activities were to be restated to decrease beginning net position and increase liabilities in the government activities by \$3,132,674 for the underfunded portion of the City's contribution to the pension plan as of September 30, 2013.
- (5) New revenue categories were created as of September 30, 2018 for presentation purposes.

Source: City of Hialeah Finance Department, derived from Comprehensive Annual Financial Report for Fiscal Years 2014 through 2018 financial statements.

ACTUARIAL VALUATION OF EMPLOYEES' RETIREMENT SYSTEM

The City's Employees Retirement System Actuarial Valuation as of October 1, 2018 – Contributions Applicable to the Fiscal Year Ended September 30, 2020, was filed with the MSRB on June 28, 2019.

BANK LOANS

The City has entered into loan agreements with banks and federal and state agencies and issued promissory notes to such entities in order to evidence the repayment obligations to the lenders.

Specific information concerning the loans can be found in the City's Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2018, in Notes to Basic Financial Statements — Note 12, beginning on page 57. Such information is hereby incorporated by reference.

CERTAIN MATTERS

- 1. The official statement for the City's Revenue Bonds, Series 2015, issued on December 2, 2015, included an unaudited Statement of Revenues, Expenditures and Changes in Fund Balance on pages 27-28. The Expenditures set forth therein are at variance with the Expenditures set forth in the City's Comprehensive Annual Financial Report for the Fiscal Year ended September 30, 2015, by approximately \$3.7 million or 3%. The unaudited Statement was prepared in July, 2015 and the Expenditures were annualized through September 30, 2015. The variance occurred because many Expenditures increased by immaterial amounts; an additional \$1.4 million in retirement expense for accrued interest was incurred because the City's contribution to the Employees' Retirement Plan was delayed until December, 2015, and the City's billings for its self-funded health insurance were approximately \$500,000 more than expected.
- 2. The City failed to timely file financial information and operating data with respect to (i) the outstanding Florida Municipal Loan Council Revenue Bonds, Series 2011D (City of Hialeah Series) for which the City is the obligor for the fiscal years 2011 through 2013, respectively, that were due on June 26-27, 2012, 2013 and 2014, respectively; and (ii) the outstanding Florida Municipal Loan Council Refunding and Improvement Revenue Bonds, Series 2012A (City of Hialeah Series) for which the City is the obligor for the fiscal years 2012 and 2013 that were due on June 27, 2013 and 2014, respectively. The City did not file failure to provide notices in a timely manner for each failure. On January 14, 2015, the City filed a notice of failure to file and an Annual Report of Financial Information and Operating Data containing the information and data with the Municipal Securities Rulemaking Board for the years in which the filings were not made.

The City filed its Comprehensive Annual Financial Reports late for fiscal years 2013 (3 days) and 2014 (5 days). The City failed to timely file notices of certain rating changes due to changes in the rating of the bond insurer.

The City has adopted written policies and procedures with respect to continuing disclosure and, to provide an additional resource for investors, has updated its website to include (i) the official statements for the Series 2011D Bonds, the Series 2012A Bonds and the Series 2015 Bonds; (ii) the continuing disclosure agreements executed in connection with the issuance of the Series 2011D Bonds, the Series 2012A Bonds and the Series 2015 Bonds; and (iii) the annual reports of financial information and operating data filed with the Municipal Securities Rulemaking Board with respect to the Series 2011D Bonds, the Series 2012A Bonds and the Series 2015 Bonds.

3. On January 7, 2019, the Hialeah Association of Fire Fighters, Local 1102, International Association of Fire Fighters, as Plaintiff, filed its Petition for Declaratory Judgment against the City in the Circuit Court of the Eleventh Judicial Circuit in and for Miami-Dade County, Florida. The Petition alleges that an Ordinance enacted by the City Council of the City on September 25, 2018, amending Chapter 70 of the City's Code, which establishes the City's Pension Plan, effects a termination of the City's Pension Plan triggering certain obligations, rights and procedures required by state law. Further, the Petition alleges that Ordinance unconstitutionally impairs the obligations of contract, and reduces the value of accrued benefits for vested plan participants while undermining the financial security of the Plaintiffs' pensions.

The Plaintiff seeks a Declaratory Judgment that the Ordinance effectively terminates the City's Pension Plan such that certain obligations, rights and procedures specified by Florida law in the event of a plan termination apply. In the alternative, Plaintiff seeks a declaration that the Ordinance unconstitutionally impairs the obligations of contract in violation of Article I, Section 10 of the Florida Constitution.

The City has been advised by counsel that it has adequate defenses to the allegations of the Plaintiff, that the Ordinance amending the Pension Plan does not terminate the Pension Plan, and that the prospective benefit changes to the Pension Plan are lawful.

The City has been sued by the Trustees of the Board of a union-sponsored health plan that enrolls City retirees, among others, and individual retirees. The City Code provides that the City will pay the cost of health insurance coverage for City retirees under certain conditions and limitations. The Plaintiffs contend that the City has underpaid. The suit seeks back payments and an adjustment going forward. The case is in discovery phase. The City intends to explore the possibility of a counterclaim and to seek summary judgment on Plaintiffs' claim. The claim is still undefined and the case has not advanced. The City intends to vigorously defend this case.

On December 4, 2014, the City received a notice of claim for compensation pursuant to the Bert J. Harris, Jr., Private Property Rights Protection Act (the "Harris Act"), alleging that the City's failure to designate a zoning classification for the property in question and its denial of the landowners vested right in continuing heavy industrial uses on the property have inordinately burdened the property reducing its fair market value in an estimated amount of \$5.7 million based on the initial appraisal submitted by the claimant as required by the Harris Act. Since annexation, the City adopted a comprehensive land use plan for the area allowing for less intense, light industrial uses. The Harris Act requires the notice and a 6-month settlement period preceding the filing of an action. The 6-month settlement period has expired, but the parties continue to explore settlement. As of September 30, 2018, no action has been filed in this matter.

In October 2005, the City was impacted by Hurricane Wilma. The City sought federal funds assistance to pay for expenditures associated with debris removal, emergency protective measures and restoration efforts as a result of the damage caused by the hurricane in the approximate amount of \$11.2 million. In August 2009, the U.S. Office of Inspector General began an audit of the costs claimed by the City to be related to Wilma to determine whether federal funds had been accounted for and expended according to federal regulations and The audit was completed and the results reported to the Regional FEMA guidelines. Administrator in June 2010. The auditor recommended disallowing approximately \$2.5 million. FEMA concurred with the findings and notified the Florida Division of Emergency Management of its determination on June 22, 2012. In turn, the State of Florida notified the City in July 2012. The City has filed five separate appeals to the determination by FEMA. FEMA has not made a final determination on any of the City's appeals. Notwithstanding, because of FEMA's immediate withdrawal policy, the Florida Division of Emergency Management has requested that the City pay the amount of overpayment of \$2,667,958.48. The City has not made any payments to the State on this account and has not entered into a repayment plan pending the determination of the City's appeals.

The City has also been notified of the disallowance of \$110,106.70 in claims submitted for reimbursement by the Florida Division of Emergency Management related to debris removal and restoration activities attributed to the impact of Hurricane Katrina in August 2005. The City has not made any payments to the State on this account and has not entered into a repayment plan.

This Annual Report of Financial Information and Operating Data for the Fiscal Year Ended September 30, 2018 is submitted pursuant to Continuing Disclosure Agreement executed by the City in connection with the issuance of the Series 2015 Bonds.

Dated: June 28, 2019

CITY OF HIALEAH, FLORIDA

C. Chiocca

By:

Christopher Chiocca, CPA

Title: Finance Director